Advising the Old Colony Metropolitan Planning Organization (MPO) and the Old Colony Planning Council (OCPC)

C/o Old Colony Planning Council, 70 School Street, Brockton, WA 02301

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Thursday, September 8, 2016, 12:00 P.M. to 1:30 P.M. At Old Colony Planning Council, 70 School Street, Brockton, MA 02301

AGENDA

RECEIVED

SEP 0 1 2016

TOWN CLERK'S OFFICE

PLYMPTON

- 1. Call to Order and Introductions
- 2. Public Comments
- 3. Minutes of July 14, 2016 Meeting
- 4. Communications
- 5. Reports
 - A. Brockton Area Regional Transit Authority (BAT)
 - B. Greater Attleboro-Taunton Regional Transit Authority (GATRA)
 - C. South Coast Rail Project (SCR)
- 6. Old Business
 - A. FFY 2016-2019 Transportation Improvement Program (TIP) Implementation
- 7. New Business
 - A. Project Update: Union Point at the former Naval Air Station
 - David Matton, Principal of Public Infrastructure, Howard Stein Hudson
 - B. Hanover, Pembroke, Duxbury, and Kingston Route 53 Corridor Study Overview
 - C. Abington and Brockton Route 123 Corridor Study Overview
 - D. FFY 2017-2021 Transportation Improvement Program (TIP) Project List
- 8. Other Business
 - A. Community Local Technical Assistance Studies
 - B. Staff Reviews on ENFs, EIRs and NPCs
 - C. Regional Concerns and Local Community Transportation Issues
- 9. Adjournment

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- If this information is needed in another language, please contact Pat Ciaramella at 508-583-1833 Extension 202.
- Se esta informação é necessária em outro idioma, entre em contato com Pat Ciaramella em 508-583-1833 Ramal 202.
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- Si yo bezwen enfòmasyon sa a nan yon lòt lang, tanpri kontakte Pat Ciaramella nan 508-583-1833 Ekstansyon 202.

The public discussion of the Transportation Improvement Program (TIP) at Old Colony JTC, Old Colony MPO, and transportation meetings satisfies the Program of Projects (POP) public hearing requirements of the Federal Transit Administration (FTA).

Meeting Minutes of the Old Colony Joint Transportation Committee (JTC)
Old Colony Planning Council, 70 School Street, Brockton, MA
July 14, 2016 at 12:00 P.M.

ATTENDANCE

| Abington | Bruce Hughes | BAT | Michael Blondin |
|--------------------|--------------------|-----------------------------|-----------------|
| Bridgewater | Lisa Sullivan | BAT | Ray Ledoux |
| Brockton | Rob May | Independence Associates | Bill Shine |
| Brockton | Shane O'Brien | Massasoit Community College | Phil Sheppard |
| East Bridgewater | Richard O'Flaherty | OCPC | Shawn Bailey |
| Easton | David Field | OCPC | Pat Ciaramella |
| Stoughton | Noreen O'Toole | OCPC | Jimmy Pereira |
| Stoughton | Marc Tisdelle | OCPC | Paul Chenard |
| Stoughton | Craig Horsfall | OCPC | Bill McNulty |
| Whitman | Dan Salvucci | OCPC | Charles Kilmer |
| MassBike | Richard Fries | OCPC | Ray Guarino |
| MassDOT District 5 | Tim Kochan | OCPC | Eric Arbeene |
| BAT | Glenn Geiler | ı | |

1. Call to Order and Introductions

Chairperson Noreen O'Toole called the meeting to order at 12:05 P.M. and then read the Meeting Accessibility Statement. Those present then introduced themselves.

2. Public Comments

No public comments were made.

3. Minutes of the June 9, 2016 Meeting

Chairperson O'Toole asked if the members had reviewed the minutes of the June 9, 2016 Meeting. The members then unanimously endorsed the minutes of the June 9, 2016 Old Colony JTC Meeting.

4. Communications

Shawn Bailey reviewed the contents of the communications staff report. Included were letters of correspondence, as well as notices of workshops and conferences.

5. Reports

A. Brockton Area Regional Transit Authority (BAT)

Ray Ledoux stated that BAT was asked by the MBTA to participate in their Focus40 (Strategic Planning Process) Plan; Continuum is the consulting firm on the project. Ray Ledoux then stated that in the Unified Planning Work Program (UPWP), there were funds added so that OCPC can provide technical assistance projects to BAT for this project. Ray Ledoux hopes that regional planning agencies can provide services to elder populations in their

communities, as their transportation needs will change. Richard O'Flaherty stated that MassDOT conducted a study that occurred outside of Boston that addressed the concerns around Paratransit, and planned ahead for 20 years in the future. Discussion followed.

B. Greater Attleboro-Taunton Regional Transit Authority (GATRA)

Paul Chenard stated that there is no new news regarding GATRA.

C. South Coast Rail (SCR) Project

Paul Chenard reported that recent news revolved around the potential rail alignment. SCR may use the Old Colony line due to estimated cost savings. The SCR meeting that was supposed to be held last month was cancelled because of this. Paul Chenard stated that there should be another SCR meeting scheduled soon.

6. Old Business

A. FFY 2016-2019 Transportation Improvement Program (TIP) Implementation

Charles Kilmer reviewed the project updates within the FFY 2016-2019 Transportation Improvement Program (TIP). They are as follows:

FFY 2017 PROJECTS:

- PEMBROKE ROUTE 53 AT PLEASANT STREET SIGNALIZATION AND GEOMETRIC IMPROVEMENTS (607337)
 - 100% Package received by MassDOT (as of 7/7/2016).
- PLYMOUTH RECONSTRUCTION OF TAYLOR AVENUE, FROM WHITE HORSE ROAD TO MANOMET POINT ROAD, INCLUDED P-13-010 (605038)
 - 100% Package received by MassDOT (as of 6/24/2016).
- WHITMAN TRAFFIC SIGNAL IMPROVEMENTS & RELATED WORK ON BEDFORD STREET (ROUTE 18) AT 2
 LOCATIONS: AUBURN STREET (ROUTE 14) & TEMPLE STREET (ROUTE 27) (607860)
 - Design Public Hearing Scheduled for 08/16/2016.

Dan Salvucci stated that he is advising that all residents and business owners from the town of Whitman near the two intersections in the Whitman project attend the design public hearing. Richard O'Flaherty stated his displeasure of the funds that were initially assigned to the TIP project on Route 18 in East Bridgewater being used to fund the Taylor Avenue project in Plymouth, therefore pushing the Route 18 project back. Charles Kilmer responded by stating that funds were not taken away from the Route 18 in East Bridgewater Project to fund the Taylor Avenue Project in Plymouth. Charles Kilmer stated that this matter would be discussed in detail under be discussed Agenda Item 7D.

7. New Business

A. Discussion of the Economic Benefits of Bicycling

Richard Fries, Executive Director of MassBike provided a presentation on bicycles and the economic benefits that are gained from communities that invest in bicycle infrastructure. The following summaries were highlighted during the presentation.

Meet This Job Creator (The Bicycle)

- 72% of 18-year olds have no driver's license
- In Massachusetts, 17% of all college kids statewide live by bicycle
- The May rush hour Longfellow Bridge bike count was at 50%
- They used the MBTA, Uber, Lyft, Zipcar, and Hubway
- Boston bike commuting grew 148% in the last decade
- 65% of our population does not drive

Those Crazy Millennials...

- People aged 18 to 35:
 - o From 2001 to 2009 drove 23% less
 - o Their average VMT plummeted from 10,300 to 7,900
 - They took 15% fewer trips by car
 - o They took 16% more trips by bike
 - They increased their transit passenger miles by 40%
 - o Their 2014 gas consumption was at a 10-year low
- Comparing those Millennials with jobs paying > \$70,000 from 2011 to 2011:
 - Used transit 2x more
 - o Biked 2x more
 - Walked 37% more

Where Do They Want to Live?

- 77% plan to live in "vibrant, compact and walkable communities full of economic, social and recreational
 activities."
- 62% of those age 18-29 prefer living in an area with a mix of single-family homes, apartments, retail, libraries, school and access to public transit\50% if those age 18-32 surveyed said they preferred a walkable community, and 14% said it is "essential"

Rising Bike Commuting Rates: 1990 to 2014

- United States: 62%
- Boston: 148%
- Minneapolis: 186%
- Philadelphia 237%
- Portland: 400%
- Chicago: 507%
- Detroit: 662%

Commuting: Where Do We Rank?

Large City Bike %

- 1. Portland, OR 6.1%
- 2. Minneapolis 3.6%
- 3. Seattle 3.4%
- 4. San Francisco 3.3%
- 5. Washington, DC 2.9%
- 6. Tucson 2.5%
- 7. Oakland 2.5%
- 8. New Orleans 2.3%
- 9. Sacramento 2.3%

- 10. Denver 2.2%
- 11. Philadelphia 1.9%
- 12. Boston 1.7%

Large City Walk %

- 1. Boston 15%
- 2. Washington, DC 11.8%
- 3. New York City 10.3%
- 4. San Francisco 9.9%
- 5. Honolulu 9.7%
- 6. Philadelphia 8.8%

7. Seattle - 8.6%

10. Chicago - 6.3%

- 8. Baltimore 6.8%
- 9. Minneapolis 6.3%

Paul Chenard stated that he and Jimmy Pereira have been working on the bicycle and pedestrian master plan and that people that ride bikes make smaller dollar trips than those who drive a car. Discussion followed regarding enforcement of cyclists following the rules of the road and bicycle infrastructure.

Pat Ciaramella, Noreen O'Toole, Ray Ledoux thanked Richard Fries for the presentation.

At this time, Chairperson O'Toole exiting the meeting, and then Acting Chairperson May continued the meeting's proceedings.

B. Draft FFY 2017 Unified Planning Work Program

Charles Kilmer stated that the MPO released the Draft FFY 2017 UPWP for a thirty-day public review and comment period on June 21st and it describes the planning activities and associated budgets that will commence on October 1st. Some of the items included are pavement management, congestion management, Local Highway Technical Assistance, and two new corridor studies (Route 53 that stretches through Hanover, Pembroke, Duxbury, and Kingston and Route 123 that will analyze Abington and part of Brockton). Charles Kilmer noted that all are welcome to attend the scheduled MPO meeting on July 26.

Rob May stated that the city of Brockton appreciates the Route 123 corridor study, and that he believes the roads in Abington and Brockton that will be studied are important.

A motion was made to approve the 2017 UPWP and seconded. It was unanimously passed.

C. Draft FFY 2016-2019 Transportation Improvement Program (TIP) Amendment 2

Charles Kilmer discussed the FFY 2016-2019 TIP Adjustment 2. The FFY 2016-2019 TIP Amendment 2 applies only to FFY 2016 and is as follows:

FFY 2016

- AVON INSTALLATION OF A MEDIAN BARRIER ON HARRISON BOULEVARD (608085)
 - AMENDMENT: INCREASE COST AND CHANGE FUNDING PROGRAMS Amend cost from \$460,000 to \$2,305,120 and change funding program from HSIP to STP.

2. <u>BROCKTON - SIGNAL & INTERSECTION IMPROVEMENTS @ ROUTE 123 (BELMONT STREET)/ LINWOOD STREET/ LORRAINE AVENUE (606036)</u>

• AMENDMENT: INCREASE COST AND FUNDING PROGRAMS – Amend cost from \$3,541,396 to \$4,548,021 and change funding program from CMAQ only to CMAQ and HSIP.

3. BROCKTON AREA TRANSIT (BAT)

- AMENDMENT: ADD PROJECT BUY REPLACEMENT <30 FT BUS (8)
- COST IS \$525,942 (\$419,637 FEDERAL; \$106,305 STATE)

4. OLD COLONY PLANNING COUNCIL (OCPC)

 AMENDMENT: ADD PROJECT - OPERATING ASSISTANCE FOR VOLUNTEER TRANSPORTATION PROGRAM (VTP)

COST IS \$30,496

5. SOUTH SHORE COMMUNITY ACTION COUNCIL (SSCAC)

- AMENDMENT: ADD PROJECT PROGRAM OPERATING ASSISTANCE
- o COST IS \$30,000

6. SOUTH SHORE COMMUNITY ACTION COUNCIL (SSCAC)

- AMENDMENT: ADD PROJECT BUY REPLACEMENT VAN (7)
- o COST IS \$348,390

7. SOUTH SHORE COMMUNITY ACTION COUNCIL (SSCAC)

- AMENDMENT: ADD PROJECT PILOT PROJECT OPERATING ASSISTANCE
- COST IS \$79,571

On June 21, 2016, the Old Colony MPO reviewed and subsequently released the FFY 2016-2019 TIP Amendment 2 to a thirty-day public review and comment period. Following the completion of the thirty-day public review and comment period, the Old Colony MPO, on July 26, 2016, will review the public comments and consider endorsement of the FFY 2016-2019 TIP Amendment 2. Charles Kilmer noted that all are welcome to attend the scheduled MPO meeting on July 26. Motion was made and seconded to approve the amendment. The motion to approve the Draft FFY 2016-2019 TIP Amendment 2 passed, with East Bridgewater opposed.

D. Draft FFY 2017-2021 Transportation Improvement Program (TIP)

On June 21, 2016, the Old Colony MPO reviewed and subsequently released the FFY 2017-2021 TIP to a thirty-day public review and comment period. Following the completion of the thirty-day public review and comment period, the Old Colony MPO, on July 26, 2016, will review the public comments and consider endorsement of the FFY 2017-2021 TIP. Charles Kilmer noted that all are welcome to attend the scheduled MPO meeting on July 26. Charles Kilmer then reviewed the tables of projects for the TIP and reported that due to project cost increases, project readiness, and a reduction of about \$6.6 million in statewide funds, some TIP projects in the communities of Brockton, East Bridgewater, Easton, and Pembroke were moved further out in the TIP.

Richard O'Flaherty stated that he opposed this TIP. He expressed concern about some projects having funds removed to fund others; in particular, a project in his community of East Bridgewater was one of those projects affected. He believed that the TIP project in East Bridgewater should not be delayed and is a priority due to it involving a state highway and that it was determined to be necessary in multiple traffic study reports.

Pat Ciaramella stated that East Bridgewater should work with the design consultant and the community to ensure that all problems will be addressed for the project. Discussion followed.

A motion was made to approve the Draft 2017-2021 TIP and seconded. The motion to approve the Draft FFY 2017-2021 TIP passed, with East Bridgewater and Whitman opposed.

8. Other Business and Public Comment

A. Community Local Technical Assistance Studies

Bill McNulty reported on the following Community Local Technical Assistance Studies:

Bridgewater

- Traffic Study of intersection of Pleasant Street (Route 104) at Elm Street Data collected; Draft analysis sent to town for review; Report in development
- Traffic Study of intersection of Bedford Street (Route 18/28) at Grove Street and Maple Avenue Data collected and analysis underway

Easton

Road Safety Audit for Turnpike Street at Purchase Street, and Washington Street (Route 138) at Turnpike
 Street – Data collected and analysis underway; Road Safety Audit to be scheduled

Hanover

- Traffic Study for Woodland Drive Neighborhood Data collection scheduled for September 2016
- Safety and Alternatives Analysis for Mill Street at Hanover Mall / Mill Pond Drive Report in development

Kingston

Traffic Study for Kingston Historic District – Data collected; Analysis underway

Plymouth

Road Safety Audit for Standish Avenue at Alden Street – Data collected; Analysis underway

Stoughton

 Road Safety Audit for Park Street (Route 27) at Sumner Street – Data collected; Analysis underway; Road Safety Audit to be scheduled

West Bridgewater

Traffic Study of West Center Street (Route 106) and Crescent Street -- Data collected; Analysis underway

Whitman / Abington

 Washington Street Heavy Commercial Vehicle Exclusion Study – Data collected; Draft analysis sent to Towns for review; Report in development

B. Staff Reviews on ENFs, EIRs, and NPCs

Eric Arbeene summarized the Environmental Notification Forms (ENFs), Environmental Impact Reports (EIRs), Notices of Project Changes (NPCs), and Certificates for projects within the OCPC region that are undergoing Massachusetts Environmental Policy Act (MEPA) Office review.

New Projects Submitted as of July 14, 2016

ENF

EEA #15541-Improvements to Stephens Field-Plymouth

The purpose of this project is to improve the conditions of the recreation areas and includes the construction of a new softball field, basketball court, playground, and tennis courts; landscaping plantings to improve the diversity of the vegetation; the construction of handicapped-accessible footpaths and picnic areas; the construction of new parking areas and sidewalks; the installation of a small craft boat launch; improvements to the shoreline protection along the waterfront area; drainage improvements through the installation of tree box filters; and utility upgrades.

EEA #15542-Commerce Way Plaza-Plymouth

The proponent is proposing the construction of a 4-story, 72,000 square foot, 150 room hotel; and three restaurants, each of which will be 1-story and approximately 4,900 square feet. Two of the restaurants will feature drive-through service.

Projects Currently Under Review

ENF

EEA #15530-Downtown Brockton Urban Revitalization Plan-Brockton

Identified potential development projects include a series of new developments, including a new pharmacy, multi-use buildings, a municipal parking garage, Phase II of the Enterprise Block, and a new gateway development at the corner of Warren Avenue and Pleasant Street. In addition, there are a number of potential infill and redevelopment projects on Main Street and Warren Avenue as well as the adaptive reuse of historic structures for mixed-use development. Lastly, there are a number of public infrastructure improvements which may be undertaken pursuant to the Plan, including roadway, streetscape, and park improvements.

EEA #15535-Cochesett Estates-West Bridgewater

The project proponent is proposing to construct an 89-lot residential subdivision on 86.8 acres in an environmentally sensitive area of residentially zoned land in West Bridgewater adjacent to Scotland Street.

Certificates

ENF & DROD

EEA #15515-Cotton Gin Dam Removal-East Bridgewater

The project proponent is proposing to remove the Carver Cotton Gin Dam that spans the Satucket River near the intersection of Whitman Street and Plymouth Street in East Bridgewater.

C. Regional Concerns and Local Community Transportation Issues

- Dan Salvucci thanked MassDOT District 5 for the installation of the guard rail on Route 18 in Whitman as well as thanked OCPC for the traffic study that was conducted on Washington Street in Whitman. Dan Salvucci followed that by stating that a letter was sent to MassDOT to keep the project going and to receive signs to remove heavy vehicles from that street. Pat Ciaramella stated that state approval is needed for the signs.
- Jimmy Pereira reminded everyone in attendance of the Old Colony Bicycle and Pedestrian Advisory Committee meeting from the communications packet. Jimmy Pereira then stated he would like to spread awareness of the meeting on July 27 so that there will be a strong public presence at the meeting.
- Rob May thanked OCPC with their assistance with Brockton with the projects on Main Street and West Elm Street.

9. Adjournment

The meeting adjourned at 1:41 PM

Respectfully submitted,

Shawn Bailey

Shawn Bailey

Assistant Transportation Planner

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